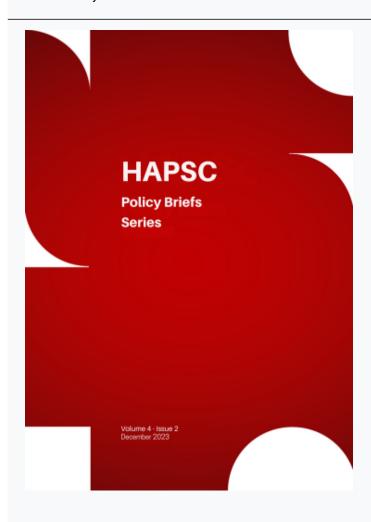




# **HAPSc Policy Briefs Series**

Vol 4, No 2 (2023)

HAPSc Policy Briefs Series



The European Travel Information and Authorization System (ETIAS): Enhancing Counterterrorism and Counterintelligence Efforts

Anastasios Nikolaos Kanellopoulos

doi: 10.12681/hapscpbs.36658

Copyright © 2023, Anastasios Nikolaos Kanellopoulos



This work is licensed under a Creative Commons Attribution 4.0.

#### To cite this article:

Kanellopoulos, A. N. (2023). The European Travel Information and Authorization System (ETIAS): Enhancing Counterterrorism and Counterintelligence Efforts. *HAPSc Policy Briefs Series*, *4*(2), 26–34. https://doi.org/10.12681/hapscpbs.36658

# The European Travel Information and Authorization System (ETIAS): Enhancing Counterterrorism and Counterintelligence Efforts<sup>1</sup>

Anastasios-Nikolaos Kanellopoulos<sup>2</sup>

#### **Abstract**

The European Travel Information and Authorization System (ETIAS) is set to revolutionize border security in the European Union. Scheduled for operation in 2025, it will screen travelers from visa-exempt countries, enhancing security by identifying potential threats such as terrorism, organized crime, and illegal migration. Regulated by EU legislation and involving a detailed application process, the system collects and cross-references traveler data with various databases to assess security, public health, and migration risks. While ETIAS is a powerful tool for counterterrorism, preventing entry of potential terrorists, it is also an advanced counterintelligence asset, employing intelligence capabilities to detect espionage and Intelligence related activities and act as a deterrent to potential spies. With a comprehensive approach, the present paper describes the ETIAS promises to bolster EU security.

**Keywords**: ETIAS, Counterterrorism, Counterintelligence, Security, Border Control, Intelligence, European Union.

#### Introduction

The historical background of the European Travel Information and Authorization System (ETIAS) is a tale of evolving security measures and technological advancements. ETIAS, set to become operational in 2025, represents a significant milestone in the European Union's ongoing efforts to safeguard its external borders while streamlining travel for its citizens and visitors (Gäckle, 2019). This electronic travel authorization system will primarily target travelers from over 60 countries exempt from the EU's visa requirements (Primorac et al., 2023). Rooted in Regulation (EU) 2018/1240, which gained approval in June 2018, ETIAS lays the legal groundwork for its establishment and operation (Europarl, 2018; Cesarz, 2021). This regulation meticulously defines the scope of the system, the data to be collected, the procedures for obtaining travel authorizations, and the rights of travelers and data subjects, ensuring a comprehensive and transparent framework for its implementation (Europarl, 2017).

ETIAS' objectives encompass more than just enhancing border security; it is an integral component of the EU's counterterrorism and counterintelligence efforts. The system will conduct thorough pre-

\_

<sup>&</sup>lt;sup>1</sup> To cite this paper in APA Style: Kanellopoulos, A. N. (2023). The European Travel Information and Authorization System (ETIAS): Enhancing Counterterrorism and Counterintelligence Efforts. *HAPSc Policy Brief Series*, *4*(2), 26-34. https://doi.org/10.12681/hapscpbs.36658

<sup>&</sup>lt;sup>2</sup> Athens University of Economics and Business, Greece.

screening checks by cross-referencing traveler data with various databases, including the Schengen Information System (SIS), Visa Information System (VIS), and Eurodac for fingerprint data (European Commission, 2016). These checks aim to identify security, public health, or migration risks posed by travelers, enabling authorities to take appropriate action (Cesarz, 2021). Moreover, the ETIAS system is designed to foster cooperation with national and international Intelligence agencies, reinforcing Europe's intelligence-sharing network and increasing its resilience against Intelligence operations and espionage threats.

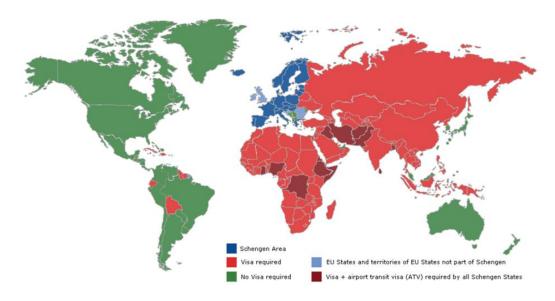


Figure 1: Countries of origin of visa-exempt third-country nationals, EU Home Affairs, 2016

# **ETIAS Implementation**

One of the key features of ETIAS is its ability to screen visa-exempt travelers before they arrive in the EU (Musco Eklund, 2023). This is achieved through the collection and analysis of traveler data, which includes personal information such as name, date of birth, and passport details, as well as travel itinerary and other relevant information (European Commission, 2016). The data is collected through an online application process, which requires travelers to provide the necessary information and undergo pre-screening checks (Primorac et al., 2023).

The pre-screening checks involve the integration of ETIAS with existing databases and watchlists, such as the Schengen Information System (SIS), the Visa Information System (VIS), and the Eurodac system for fingerprint data (Gäckle, 2019). This integration enables authorities to access and share information about travelers and data subjects across different databases, thereby improving the accuracy and effectiveness of pre-screening checks (Cesarz, 2021).

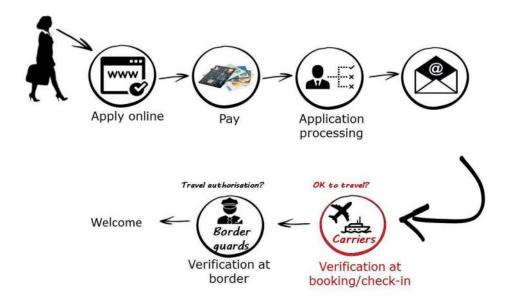


Figure 2: Traveller's journey with ETIAS, European Commission, 2016

The authorization process for ETIAS involves the analysis of the traveler data and the results of the pre-screening checks. If the checks reveal any potential security risks, such as a criminal record or a history of terrorism, the travel authorization may be denied or subject to additional scrutiny by the relevant authorities (EU Home Affairs, 2016; European Commission, 2016). On the contrary, if the checks are successful, the travel authorization will be issued electronically and will be valid for a period of up to three years or until the expiration of the traveler's passport, whichever comes first.

The timelines for the authorization process will depend on various factors, such as the volume of applications and the complexity of the pre-screening checks (Musco Eklund, 2023). However, the ETIAS regulation requires that the authorization process be completed within a maximum of 96 hours, or four working days, from the submission of the application. This timeline is designed to ensure that travelers receive their travel authorization in a timely manner, while also allowing sufficient time for pre-screening checks and analysis of the traveler data (EU Home Affairs, 2016).

Eventually, the implementation of ETIAS is expected to have a significant impact on the screening of visa-exempt travelers and the security of the EU's external borders. By pre-screening travelers before they arrive in the EU, the system will enable authorities to identify and prevent potential security threats, while also improving the efficiency of border checks (Musco Eklund, 2023).

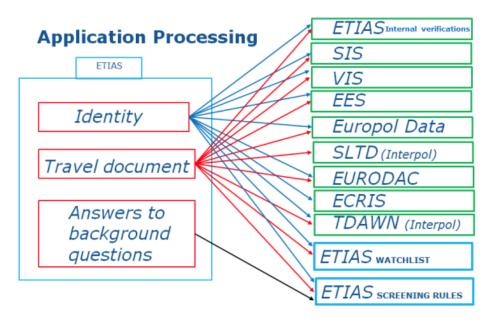


Figure 3: Automated Application Processing, European Commission, 2016

# **ETIAS Risk Intelligence Analysis**

The integration of the Frontex CIRAM (Common Integrated Risk Analysis Model) into the European Travel Information and Authorization System (ETIAS) for intelligence analysis and profiling could be a transformative leap in enhancing the European Union's border security and immigration management (Europarl, 2017). ETIAS, designed as a pre-arrival screening system, can significantly amplify its capabilities by incorporating CIRAM's cutting-edge risk assessment model. The synergy between these two systems equips intelligence analysts with a potent tool to conduct comprehensive traveler profiling, thereby providing a more nuanced and accurate understanding of individuals seeking entry into the EU (Primorac et al., 2023).

CIRAM, with its extensive database and predictive modeling, empowers ETIAS with a multifaceted approach to assessing applicants. This merger enables authorities to delve deeper into an individual's background, considering factors such as travel history, criminal records, affiliations with criminal or terrorist networks, and even real-time intelligence feeds. Furthermore, by utilizing CIRAM within ETIAS, the EU can streamline its border management procedures, making the process more efficient, secure, and conducive to legitimate travelers.

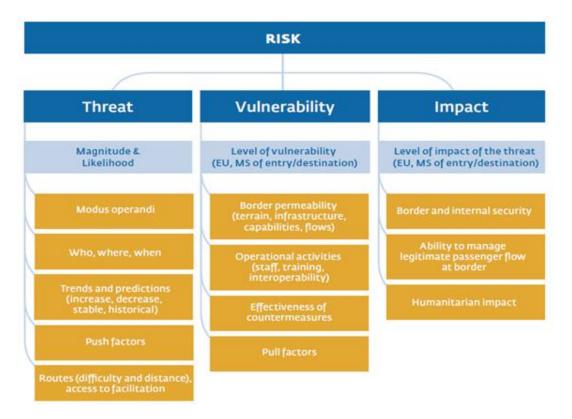


Figure 4: Common Integrated Risk Analysis Model, Frontex, 2019

# **Operational Challenges**

However, the implementation of ETIAS also poses several operational challenges. One of the main challenges is ensuring the technical issues and system reliability of the system. The system will rely on complex technology and databases to pre-screen travelers and identify potential security threats. This will require significant investment in technology and infrastructure to ensure that the system is reliable and effective (Gäckle, 2019).

Another challenge is ensuring consistency across Schengen member states. The implementation of ETIAS will require coordination and cooperation among all Schengen member states to ensure that the system is implemented consistently and effectively (Musco Eklund, 2023). This will require significant investment in training and resources for border and immigration authorities to ensure that they are able to use the system effectively and efficiently.

Finally, adequate training and resources for border and immigration authorities will be essential to the success of ETIAS. The system will require significant investment in training and resources to ensure that border and immigration authorities are able to use the system effectively and efficiently. This will require significant investment in training and resources for border and immigration authorities to ensure that they are able to use the system effectively and efficiently.

Overall, the implementation of ETIAS will pose several operational challenges, including technical issues and system reliability, ensuring consistency across Schengen member states, and providing adequate training and resources for border and immigration authorities. However, with the right investment and planning, these challenges can be overcome, and ETIAS can become a powerful tool for enhancing the security of the EU's external borders.

# **ETIAS and Data Privacy**

One of the key concerns related to ETIAS is the collection and processing of personal data by the system. The system collects a range of personal information from travelers, including name, date of birth, passport details, and travel itinerary (Jo Pesch et al., 2022). To address these concerns, the ETIAS regulation includes provisions for the protection of personal data and compliance with the GDPR (European Commission, 2016). The regulation requires that all personal data collected by the system be processed in accordance with EU data protection laws, and that travelers be informed about the purposes and procedures of the system. The regulation also provides for the right of travelers and data subjects to access and correct their personal data, and to lodge complaints with the relevant authorities if they believe their rights have been violated (Europarl, 2017).

In addition, the ETIAS regulation requires that the system be designed and implemented in a way that ensures the security and confidentiality of personal data. This includes the use of appropriate technical and organizational measures to prevent unauthorized access, disclosure, or alteration of personal data. The regulation also requires that the system be subject to regular audits and assessments to ensure compliance with data protection laws and regulations (Jo Pesch et al., 2022).

Subsequently, the implementation of ETIAS is expected to have a significant impact on data privacy and data protection rights. While the system is designed to enhance the security of the EU's external borders, it must also be balanced against the need to protect civil liberties and data protection rights. The ETIAS regulation includes provisions to ensure that these rights are respected and protected, and compliance with the GDPR is a key aspect of this (Jo Pesch et al., 2022). By ensuring that personal data is collected, processed, and stored in a secure and confidential manner, the ETIAS system can help to address concerns related to data privacy and data protection, while also enhancing the security of the EU's external borders.

# ETIAS as a Counterterrorism and Counterintelligence Tool

ETIAS is expected to be a powerful counterterrorism tool for the EU. By requiring travelers to apply for electronic travel authorization and undergo pre-screening checks, the system will enable authorities to identify and prevent potential security threats, such as terrorism, before they enter the



EU (Cesarz, 2021). This will help to reduce the risk of terrorist attacks and other serious crimes, while also improving the efficiency of border checks and reducing the workload of border guards.

One of the key features of ETIAS as a counterterrorism tool is its ability to prevent the entry of potential terrorists. The system will enable authorities to identify and screen travelers who may pose a security risk, such as those with a criminal record or a history of terrorism (Musco Eklund, 2023). This will help to prevent potential terrorists from entering the EU and carrying out attacks, thereby enhancing the overall security of the region. Another important feature of ETIAS is its real-time access to security databases (EU Home Affairs, 2016). The system will enable authorities to access and share information about travelers and data subjects across different databases and systems, such as the Schengen Information System (SIS), the Visa Information System (VIS), and the Eurodac system for fingerprint data. This will enable authorities to quickly identify and respond to potential security threats, such as suspicious travel patterns or the use of false identities (Glouftsios, 2018).

In addition, ETIAS will enable the monitoring and tracking of suspicious travelers. The system will enable authorities to track the movements of travelers who are deemed to pose a security risk, such as those with a criminal record or a history of terrorism. This will enable authorities to respond quickly to potential security threats and prevent attacks before they occur (EU Home Affairs, 2016). Moreover, ETIAS will enable coordination with law enforcement agencies. The system will enable authorities to share information and coordinate their efforts with other law enforcement agencies, both within the EU and internationally. This will enhance the overall effectiveness of counterterrorism efforts and enable authorities to respond quickly and effectively to potential security threats.

Beyond its role as a counterterrorism tool, ETIAS functions as a counterintelligence asset through the employment of advanced Intelligence capabilities (Musco Eklund, 2023). Continuously monitoring and analyzing vast volumes of travel data, it identifies patterns and anomalies indicative of espionage-related activities, flagging travelers whose behaviors or backgrounds raise suspicion. By detecting espionage threats at the early stages of travel planning, ETIAS acts as a deterrent to potential spies (EU Home Affairs, 2016). The knowledge that their activities will be meticulously scrutinized and tracked within the EU sends a clear message that Europe is unwavering in its commitment to safeguarding its borders against espionage threats. As ETIAS combines these functionalities, it emerges as a holistic security solution for the EU (EU Home Affairs, 2016).

#### **Conclusions**

In conclusion, the European Travel Information and Authorization System (ETIAS) represents a pivotal milestone in the ongoing evolution of border security, data privacy, counterterrorism and counterintelligence efforts in the European Union. As ETIAS prepares to become operational in 2022, it embodies a proactive approach to enhancing the security of the EU's external borders while streamlining travel for those exempts from visa requirements. The foundation of ETIAS, Regulation (EU) 2018/1240, sets out a robust legal framework that defines its scope, data collection, authorization procedures, and the protection of travelers' and data subjects' rights, ensuring transparency and accountability.

The system's objectives and implementation are underpinned by advanced data analytics and integration with existing databases, making it a formidable tool for pre-screening travelers and detecting potential security threats, whether related to terrorism, organized crime, or illegal migration. Additionally, the real-time access to security databases, monitoring of suspicious travelers, and coordination with law enforcement agencies contribute to its effectiveness as a counterterrorism tool.

ETIAS also serves as a counterintelligence asset by employing cutting-edge technology, and Intelligence capabilities, to monitor travel data and identify patterns associated with Intelligence operations and espionage-related activities. This not only enables the timely detection of potential spies but acts as a deterrent by sending a clear message that Europe is committed to safeguarding its borders against espionage threats.

However, the implementation of ETIAS comes with its operational challenges, such as ensuring system reliability, consistency across Schengen member states, and providing adequate training and resources for border and immigration authorities. Balancing the enhancement of security with the protection of data privacy and civil liberties is another critical consideration, which the system addresses through compliance with the General Data Protection Regulation (GDPR).

#### References

- Cesarz, M. Z. (2021). A new type of EU visa? the legal nature of a travel permit issued under the European Travel Information and Authorization System (ETIAS). *Studia Prawnicze KUL*, (4), 7–27.
- EU Home Affairs (2016). Feasibility Study for a European Travel Information and Authorisation System (ETIAS). home-affairs.ec.europa.eu. Available at: https://home-affairs.ec.europa.eu/system/files/2020-09/etias\_feasability\_study\_en.pdf (Accessed: 22/10/2023).
- Europarl (2017). European Travel Information and Authorisation System (ETIAS): Border management, fundamental rights and data protection. www.europarl.europa.eu. Available at: https://www.europarl.europa.eu/RegData/etudes/STUD/2017/583148/IPOL\_STU%282017%29583148\_E N.pdf (Accessed: 22/10/2023).

- Europarl (2018). Lex 32018R1240 en EUR-lex. eur-lex.europa.eu. Available at: https://eur-lex.europa.eu/eli/reg/2018/1240/oj (Accessed: 22/10/2023).
- European Commission (2016). Press Release. Security Union: Commission proposes a European Travel Information and Authorisation System. Available at: https://eur-lex.europa.eu/resource.html?uri=cellar:5b95461f-ac1c-11e6-aab7-01aa75ed71a1.0001.02/DOC\_1&format=PDF (Accessed: 22/10/2023).
- Frontex (2019). Monitoring and risk analysis. frontex.europa.eu. https://www.frontex.europa.eu/what-wedo/monitoring-and-risk-analysis/ciram/ (Accessed: 22/10/2023).
- Gäckle, N. (2019). Taming future mobilities: Biopolitics and Data Behaviourism in the European Travel Information and Authorisation System (ETIAS). *Mobilities*, 15(2), 257–272.
- Glouftsios, G. (2018). Governing circulation through technology within EU Border Security Practice-Networks. *Mobilities*, 13(2), 185–199.
- Jo Pesch, P., Dimitrova, D., & Boehm, F. (2022). Data Protection and machine-learning-supported decision-making at the EU border: ETIAS profiling under scrutiny. *Privacy Technologies and Policy*, 50–72.
- Musco Eklund, A. (2023). Rule of law challenges of 'algorithmic discretion' & automation in EU Border Control. *European Journal of Migration and Law*, 25(3), 249–274.
- Primorac, Ž., Bulum, B., & Pijaca, M. (2023). New European approach on passengers' digital surveillance through electronic platform (ETIAS) passengers' and carriers' perspective. *EU and Comparative Law Issues and Challenges Series*.